

104TH CONGRESS
1ST SESSION

H. R. 1816

To authorize appropriations for civilian research, development, demonstration, and commercial application activities of the Department of Energy for fiscal year 1996, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 13, 1995

Mr. ROHRBACHER (for himself and Mr. HAYES) introduced the following bill;
which was referred to the Committee on Science

A BILL

To authorize appropriations for civilian research, development, demonstration, and commercial application activities of the Department of Energy for fiscal year 1996, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Department of Energy
5 Civilian Research and Development Act of 1995”.

6 **SEC. 2. DEFINITIONS.**

7 For purposes of this Act—

1 (1) the term “Department” means the Depart-
2 ment of Energy;

3 (2) the term “major construction project”
4 means a civilian research, development, demonstra-
5 tion, or commercial application project whose con-
6 struction costs are estimated to exceed
7 \$100,000,000 over the life of the project;

8 (3) the term “Secretary” means the Secretary
9 of Energy;

10 (4) the term “substantial construction project”
11 means a civilian research, development, demonstra-
12 tion, or commercial application project whose con-
13 struction costs are estimated to exceed \$10,000,000,
14 but not to exceed \$100,000,000, over the life of the
15 project; and

16 (5) the term “substantial equipment acquisi-
17 tion” means the acquisition of civilian research, de-
18 velopment, demonstration, or commercial application
19 equipment at a cost estimated to exceed
20 \$10,000,000 for the entire acquisition.

21 **SEC. 3. AUTHORIZATION OF APPROPRIATIONS.**

22 (a) ENERGY SUPPLY RESEARCH AND DEVELOPMENT
23 ACTIVITIES.—There are authorized to be appropriated to
24 the Secretary for fiscal year 1996 for Energy Supply Re-

1 search and Development operating, capital equipment, and
2 construction the following amounts:

3 (1) Solar and Renewable Energy,
4 \$203,641,000, of which—

5 (A) \$203,521,000 shall be for operating
6 and capital equipment; and

7 (B) \$120,000 shall be for construction of
8 Project GP-C-002, General Plant Projects, Na-
9 tional Renewable Energy Laboratory.

10 (2) Nuclear Energy, \$234,541,000, of which—

11 (A) \$231,841,000 shall be for operating
12 and capital equipment, including, subject to sec-
13 tion 4(b), \$25,000,000 for the Gas Turbine-
14 Modular Helium Reactor, and, subject to sec-
15 tion 4(d), \$14,000,000 for the AP600 light
16 water reactor;

17 (B) \$1,000,000 shall be for construction of
18 Project GPN-102, General Plant Projects, Ar-
19 gonne National Laboratory-West, Idaho; and

20 (C) \$1,700,000 shall be for completion of
21 construction of Project 95-E-207, Modifica-
22 tions to Reactors, Experimental Breeder Reac-
23 tor-II, Sodium Processing Facility, Argonne
24 National Laboratory-West, Idaho.

1 (3) Environment, Safety, and Health,
2 \$127,291,000 for operating and capital equipment.

3 (4) Biological and Environmental Research,
4 \$358,136,000, of which—

5 (A) \$302,041,000 shall be for operating
6 and capital equipment;

7 (B) \$3,500,000 shall be for construction of
8 Project GPE-120, General Plant Projects, Var-
9 ious Locations;

10 (C) \$5,700,000 shall be for construction of
11 Project 94-E-339, Human Genome Labora-
12 tory, Lawrence Berkeley Laboratory;

13 (D) \$4,295,000 shall be for completion of
14 construction of Project 94-E-338, Structural
15 Biology Facility, Argonne National Laboratory;

16 (E) \$2,600,000 shall be for completion of
17 construction of Project 94-E-337, ALS Struc-
18 tural Biology Support Facilities, Lawrence
19 Berkeley Laboratory; and

20 (F) \$40,000,000 shall be for construction
21 of Project 91-EM-100, Environmental Molecu-
22 lar Sciences Laboratory, Pacific Northwest
23 Laboratory.

24 (5) Fusion Energy, \$229,144,000, of which—

1 (A) \$214,201,000 shall be for operating
2 and capital equipment for Magnetic Fusion En-
3 ergy;

4 (B) \$4,800,000 shall be for operating and
5 capital equipment for Inertial Fusion Energy;

6 (C) \$5,943,000 shall be for Program Di-
7 rection operating;

8 (D) \$1,000,000 shall be for construction of
9 Project GPE-900, General Plant Projects, Var-
10 ious Locations; and

11 (E) \$3,200,000 shall be for construction of
12 Project 96-E-310, Elise Project, Lawrence
13 Berkeley Laboratory.

14 (6) Basic Energy Sciences, \$765,852,000, of
15 which—

16 (A) \$743,283,000 shall be for operating
17 and capital equipment, including \$60,000,000
18 for the Scientific Facilities Initiative;

19 (B) \$4,500,000 shall be for construction of
20 Project GPE-400, General Plant Projects, Var-
21 ious Locations;

22 (C) \$12,883,000 shall be for construction
23 of Project 96-E-305, Accelerator and Reactor
24 Improvements and Modifications;

1 (D) \$3,186,000 shall be for completion of
2 construction of Project 89-R-402, 6-7 GeV
3 Synchrotron Radiation Source, Argonne Na-
4 tional Laboratory; and

5 (E) \$2,000,000 shall be for construction of
6 Project 87-R-405, Combustion Research Facil-
7 ity, Phase II, Sandia National Laboratories-
8 Livermore.

9 (7) Multiprogram Energy Laboratories—Facili-
10 ties Support—

11 (A) \$15,539,000 shall be for operating and
12 capital equipment;

13 (B) \$8,740,000 shall be for construction of
14 Project GPE-801, General Plant Projects, Var-
15 ious Locations;

16 (C) \$2,740,000 shall be for construction of
17 Project 95-E-310, Multiprogram Laboratory
18 Rehabilitation, Phase 1, Pacific Northwest Lab-
19 oratory;

20 (D) \$1,500,000 shall be for construction of
21 Project 95-E-303, Electrical Safety Rehabilita-
22 tion, Pacific Northwest Laboratory;

23 (E) \$3,270,000 shall be for completion of
24 construction of Project 95-E-302, Applied

1 Science Center, Phase 1, Brookhaven National
2 Laboratory;

3 (F) \$2,500,000 shall be for construction of
4 Project 95-E-301, Central Heating Plant Re-
5 habilitation, Phase 1, Argonne National Lab-
6 oratory;

7 (G) \$2,038,000 shall be for construction of
8 Project 94-E-363, Roofing Improvements, Oak
9 Ridge National Laboratory;

10 (H) \$440,000 shall be for completion of
11 construction of Project 94-E-351, Fuel Stor-
12 age and Transfer Facility Upgrade, Brookhaven
13 National Laboratory;

14 (I) \$800,000 shall be for construction of
15 Project 96-E-332, Building 801 Renovations,
16 Brookhaven National Laboratory;

17 (J) \$2,400,000 shall be for completion of
18 construction of Project 96-E-331, Sanitary
19 Sewer Restoration, Phase I, Lawrence Berkeley
20 Laboratory;

21 (K) \$1,200,000 shall be for construction of
22 Project 96-E-330, Building Electrical Service
23 Upgrade, Phase I, Argonne National Labora-
24 tory;

1 (L) \$2,480,000 shall be for construction of
2 Project 95-E-309, Loss Prevention Upgrade-
3 Electrical Substations, Brookhaven National
4 Laboratory;

5 (M) \$1,540,000 shall be for construction
6 of Project 95-E-308, Sanitary System Modi-
7 fications, Phase II, Brookhaven National Lab-
8 oratory;

9 (N) \$1,000,000 shall be for construction of
10 Project 95-E-307, Fire Safety Improvements,
11 Phase III, Argonne National Laboratory;

12 (O) \$1,288,000 shall be for completion of
13 construction of Project 93-E-324, Hazardous
14 Materials Safeguards, Phase I, Lawrence
15 Berkeley Laboratory;

16 (P) \$1,130,000 shall be for completion of
17 construction of Project 93-E-323, Fire and
18 Safety Systems Upgrade, Phase I, Lawrence
19 Berkeley Laboratory; and

20 (Q) \$2,411,000 shall be for construction of
21 Project 93-E-320, Fire and Safety Improve-
22 ments, Phase II, Argonne National Laboratory.
23 Notwithstanding subparagraphs (A) through (Q),
24 the total amount authorized under this paragraph
25 shall not exceed \$39,327,000.

1 (8) Advisory and Oversight Program Direction,
2 \$5,940,000 for operating.

3 (9) Technical Information Management Pro-
4 gram, \$14,394,000, of which—

5 (A) \$12,894,000 shall be for operating and
6 capital equipment; and

7 (B) \$1,500,000 shall be for construction of
8 Project 95–A–500, Heating, Venting, and Air
9 Conditioning Retrofits, Oak Ridge.

10 (10) Environmental Management,
11 \$624,323,000, of which—

12 (A) \$607,253,000 shall be for operating
13 and capital equipment;

14 (B) \$339,000 shall be for completion of
15 construction of Project 92–E–601, Melton Val-
16 ley Liquid Low-Level Waste Collection and
17 Transfer System Upgrade, Oak Ridge National
18 Laboratory;

19 (C) \$4,000,000 shall be for construction of
20 Project 88–R–830, Bethel Valley Liquid Low-
21 Level Waste Collection and Transfer System
22 Upgrade, Oak Ridge National Laboratory;

23 (D) \$2,255,000 shall be for construction of
24 Project GPN–103, Oak Ridge Landlord Gen-
25 eral Plant Projects;

1 (E) \$730,000 shall be for construction of
2 Project GPN-102, Test Reactor Area Landlord
3 General Plant Projects, Idaho National Engi-
4 neering Laboratory;

5 (F) \$1,900,000 shall be for construction of
6 Project 95-E-201, Test Reactor Area Landlord
7 Fire and Life Safety Improvements, Idaho Na-
8 tional Engineering Laboratory;

9 (G) \$2,040,000 shall be for construction of
10 Project GPE-600, General Plant Projects,
11 Waste Management, Non-Defense, Various Lo-
12 cations;

13 (H) \$300,000 shall be for construction of
14 Project 94-E-602, Bethel Valley Federal Facil-
15 ity Agreement Upgrades, Oak Ridge National
16 Laboratory;

17 (I) \$4,048,000 shall be for construction of
18 Project 93-E-900, Dry Cast Storage, Idaho
19 National Engineering Laboratory;

20 (J) \$787,000 shall be for construction of
21 Project 91-E-602, Rehabilitation of Waste
22 Management Building 306, Argonne National
23 Laboratory; and

24 (K) \$671,000 shall be for completion of
25 construction of Project 88-R-812, Hazardous

1 Waste Handling Facility, Lawrence Berkeley
2 Laboratory.

3 (b) GENERAL SCIENCE AND RESEARCH ACTIVI-
4 TIES.—There are authorized to be appropriated to the
5 Secretary for fiscal year 1996 for General Science and Re-
6 search Activities operating, capital equipment, and con-
7 struction the following amounts:

8 (1) High Energy Physics, \$674,137,000, of
9 which—

10 (A) \$548,191,000 shall be for operating
11 and capital equipment, including \$15,000,000
12 for the Scientific Facilities Initiative;

13 (B) \$12,146,000 shall be for construction
14 of Project GPE-103, General Plant Projects,
15 Various Locations;

16 (C) \$9,800,000 shall be for construction of
17 Project 96-G-301, Accelerator Improvements
18 and Modifications, Various Locations;

19 (D) \$52,000,000 shall be for construction
20 of Project 94-G-305, B-Factory, Stanford Lin-
21 ear Accelerator Center; and

22 (E) \$52,000,000 shall be for construction
23 of Project 92-G-302, Fermilab Main Injector,
24 Fermi National Accelerator Center.

25 (2) Nuclear Physics, \$290,110,000, of which—

1 (A) \$213,010,000 shall be for operating
2 and capital equipment, including \$25,000,000
3 for the Scientific Facilities Initiative;

4 (B) \$3,900,000 shall be for construction of
5 Project GPE-300, General Plant Projects, Var-
6 ious Locations;

7 (C) \$3,200,000 shall be for construction of
8 Project 96-G-302, Accelerator Improvements
9 and Modifications, Various Locations; and

10 (D) \$70,000,000 shall be for construction
11 of Project 91-G-300, Relativistic Heavy Ion
12 Collider, Brookhaven National Laboratory.

13 (3) Program Direction, \$8,430,000.

14 (c) FOSSIL ENERGY RESEARCH AND DEVELOP-
15 MENT.—There are authorized to be appropriated to the
16 Secretary for fiscal year 1996 for Fossil Energy Research
17 and Development operating, capital equipment, and con-
18 struction the following amounts:

19 (1) Coal, \$49,955,000 for operating.

20 (2) Oil Technology, \$41,234,000 for operating,
21 including maintaining programs at the National In-
22 stitute for Petroleum and Energy Research.

23 (3) Gas, \$57,829,000 for operating.

24 (4) Program Direction and Management Sup-
25 port, \$32,192,000 for operating.

1 (5) Capital Equipment, \$476,000.

2 (6) Construction of Project GPF-100, General
3 Plant Projects for Energy Technology Centers,
4 \$1,994,000.

5 (7) Cooperative Research and Development,
6 \$7,557,000.

7 (8) Fossil Energy Environmental Restoration,
8 \$12,370,000.

9 (d) ENERGY CONSERVATION RESEARCH AND DEVEL-
10 OPMENT.—There are authorized to be appropriated to the
11 Secretary for fiscal year 1996 for Energy Conservation
12 Research and Development operating and capital equip-
13 ment the following amounts:

14 (1) Buildings Sector, \$40,107,000.

15 (2) Industry Sector, \$51,116,000.

16 (3) Transportation Sector, \$106,731,000.

17 (4) Technical and Financial Assistance (Non-
18 Grants), \$7,813,000.

19 **SEC. 4. FUNDING LIMITATIONS.**

20 (a) FISCAL YEAR 1996 APPROPRIATIONS.—None of
21 the funds authorized by this Act may be used for the fol-
22 lowing programs, projects, and activities:

23 (1) Solar Buildings Technology Research.

24 (2) Solar International Program.

25 (3) Solar Technology Transfer.

- 1 (4) Solar Program Support.
- 2 (5) Resource Assessment.
- 3 (6) Hydropower.
- 4 (7) In-House Energy Management.
- 5 (8) Policy and Management—Energy Efficiency
- 6 and Renewable Energy.
- 7 (9) Space Power Reactor Systems.
- 8 (10) Nuclear Energy Facilities.
- 9 (11) Policy and Management—Nuclear Energy.
- 10 (12) Soviet-Designed Reactor Safety.
- 11 (13) Russian Replacement Power Initiative.
- 12 (14) Advanced Neutron Source.
- 13 (15) Energy Research Analysis.
- 14 (16) University and Science Education.
- 15 (17) Energy Research Laboratory Technology
- 16 Transfer.
- 17 (18) Technology Partnerships.
- 18 (19) Policy and Management—Energy Re-
- 19 search.
- 20 (20) Direct Liquefaction.
- 21 (21) Indirect Liquefaction.
- 22 (22) Systems for Coproducts.
- 23 (23) Technical and Economic Analysis.
- 24 (24) International Program Support.
- 25 (25) Coal Technology Export.

1 (26) Gas Delivery and Storage.

2 (27) Gas Utilization.

3 (28) Fuel Cells Climate Change Action Plan.

4 (29) Fuels Conversion, Natural Gas, and Elec-
5 tricity.

6 (30) Clean Coal Technology Program.

7 (31) Buildings Sector Codes and Standards.

8 (32) Buildings Sector Implementation and De-
9 ployment.

10 (33) Industry Sector Municipal Solid Wastes.

11 (34) Industry Sector Implementation and De-
12 ployment.

13 (35) Alternative Fuels Utilization.

14 (36) Transportation Sector Implementation and
15 Deployment.

16 (37) Utility Sector Integrated Resource Plan-
17 ning.

18 (38) International Market Development.

19 (39) Inventions and Innovation Program.

20 (40) Municipal Energy Management.

21 (41) Information and Communications.

22 (42) Policy and Management—Energy Con-
23 servation.

24 (b) FISCAL YEAR 1996 OBLIGATION AND EXPENDI-
25 TURE.—None of the funds authorized by this Act may be

1 available for obligation for expenditure for the Gas Tur-
2 bine-Modular Helium Reactor, except for termination of
3 such reactor, until the National Academy of Sciences has
4 conducted a detailed review of the economic and technical
5 issues related to such reactor, and has reported to the De-
6 partment, the Committee on Science of the House of Rep-
7 resentatives, and the Committee on Energy and Natural
8 Resources of the Senate that such reactor warrants fund-
9 ing within the civilian nuclear energy budget of the De-
10 partment.

11 (c) PRIOR FISCAL YEAR OBLIGATION AND EXPENDI-
12 TURE.—No funds may be available for obligation or ex-
13 penditure with respect to the following:

14 (1) University of Nebraska Medical Center
15 Transplant Center.

16 (2) Oregon Health Sciences University.

17 (3) Conduct of any rulemaking activities relat-
18 ing to Lighting and Appliance Standards and Build-
19 ing Standards and Guidelines, including the promul-
20 gation or issuance of notices of proposed
21 rulemakings, proposed rules, or final rules.

22 (d) LIGHT WATER REACTOR MATCHING FUNDS.—
23 Funds appropriated for the AP600 light water reactor
24 pursuant to section 3(a)(2)(A) shall be available only to
25 the extent that matching private sector funds are provided

1 for such project, and subject to the condition that such
2 Federal funds shall be repaid to the United States out
3 of royalties on the first commercial sale of such reactor
4 design.

5 **SEC. 5. LIMITATION ON APPROPRIATIONS.**

6 No sums are authorized to be appropriated for any
7 fiscal year after fiscal year 1995 for any civilian research,
8 development, demonstration, or commercial application
9 program, project, or activity of the Department unless
10 such sums are specifically authorized to be appropriated
11 by Act of Congress with respect to such fiscal year.

12 **SEC. 6. MERIT REVIEW REQUIREMENT FOR AWARDS OF FI-**
13 **NANCIAL ASSISTANCE.**

14 (a) MERIT REVIEW REQUIREMENT.—The Secretary
15 may not award financial assistance to any person for civil-
16 ian research, development, demonstration, or commercial
17 application activities, including related facility construc-
18 tion, unless an objective merit review process is used to
19 award the financial assistance.

20 (b) REQUIREMENT OF SPECIFIC MODIFICATION OF
21 MERIT REVIEW PROVISION.—

22 (1) IN GENERAL.—A provision of law may not
23 be construed as modifying or superseding subsection
24 (a), or as requiring that financial assistance be

1 awarded by the Secretary in a manner inconsistent
2 with subsection (a), unless such provision of law—

3 (A) specifically refers to this section;

4 (B) specifically states that such provision
5 of law modifies or supersedes subsection (a);
6 and

7 (C) specifically identifies the person to be
8 awarded the financial assistance and states that
9 the financial assistance to be awarded pursuant
10 to such provision of law is being awarded in a
11 manner inconsistent with subsection (a).

12 (2) NOTICE AND WAIT REQUIREMENT.—No fi-
13 nancial assistance may be awarded pursuant to a
14 provision of law that requires or authorizes the
15 award of the financial assistance in a manner incon-
16 sistent with subsection (a) until—

17 (A) the Secretary submits to the Congress
18 a written notice of the Secretary's intent to
19 award the financial assistance; and

20 (B) 180 days has elapsed after the date on
21 which the notice is received by the Congress.

22 (c) DEFINITIONS.—For purposes of this section:

23 (1) The term “objective merit review process”
24 means a thorough, consistent, and independent ex-
25 amination of requests for financial assistance based

1 on preestablished criteria and scientific and technical
2 merit by persons knowledgeable in the field for
3 which the financial assistance is requested.

4 (2) The term “financial assistance” means the
5 transfer of funds or property to a recipient or sub-
6 recipient to accomplish a public purpose of support
7 or stimulation authorized by Federal law. Such term
8 includes grants, cooperative agreements, and
9 subawards but does not include cooperative research
10 and development agreements as defined in section
11 12(d)(1) of the Stevenson-Wydler Technology Inno-
12 vation Act of 1980 (15 U.S.C. 3710a(d)(1)), nor
13 any grant that calls upon the National Academy of
14 Sciences, the National Academy of Engineering, the
15 Institute of Medicine, or the National Academy of
16 Public Administration to investigate, examine, or ex-
17 periment upon any subject of science or art and to
18 report on such matters to Congress or any agency
19 of the Federal Government.

20 **SEC. 7. POLICY ON CAPITAL PROJECTS AND CONSTRUC-**
21 **TION.**

22 (a) REQUIREMENT OF PRIOR AUTHORIZATION.—(1)
23 No funds are authorized to be appropriated to the Sec-
24 retary for any substantial construction project, substantial
25 equipment acquisition, or major construction project un-

1 less a report on such project or acquisition has been pro-
2 vided to Congress in accordance with subsection (b).

3 (2) The Secretary may not obligate any funds for any
4 substantial construction project, substantial equipment ac-
5 quisition, or major construction project unless such project
6 or acquisition has been specifically authorized by statute.

7 (3) This subsection may not be amended or modified
8 except by specific reference to this subsection.

9 (b) REPORTS TO CONGRESS.—(1) Within 180 days
10 after the date of the enactment of this Act, the Secretary
11 shall submit to the Congress a report that identifies all
12 construction projects and acquisitions of the Department
13 described in subsection (a) for which the preliminary de-
14 sign phase is completed but the construction or acquisition
15 is not completed. Such report shall include—

16 (A) an estimate of the total cost of completion
17 of the construction project or acquisition, itemized
18 by individual activity and by fiscal year; and

19 (B) an identification of which construction
20 projects or acquisitions have not been specifically au-
21 thorized by statute.

22 The Secretary shall annually update and resubmit the re-
23 port required by this paragraph, as part of the report re-
24 quired under section 15 of the Federal Nonnuclear Energy
25 Research and Development Act of 1974 (42 U.S.C. 5914).

1 (2) The Secretary shall, after completion of the pre-
2 liminary design phase of a major construction project,
3 submit to the Congress a report containing—

4 (A) an estimate of the total cost of construction
5 of the facility;

6 (B) an estimate of the time required to com-
7 plete construction;

8 (C) an estimate of the annual operating costs of
9 the facility;

10 (D) the intended useful operating life of the fa-
11 cility; and

12 (E) an identification of any existing facilities to
13 be closed as a result of the operation of the facility.

14 **SEC. 8. FURTHER AUTHORIZATIONS.**

15 Nothing in this Act shall preclude further authoriza-
16 tion of appropriations for civilian research, development,
17 demonstration, and commercial application activities of
18 the Department of Energy for fiscal year 1996: *Provided*,
19 That authorization allocations adopted by the Conference
20 Committee on House Concurrent Resolution 67, and ap-
21 proved by Congress, allow for such further authorizations.

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